# REPORT OF THE AUDIT OF THE ANDERSON COUNTY SHERIFF

For The Year Ended December 31, 2003



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

www.auditor.ky.gov

105 SEA HERO ROAD, SUITE 2 FRANKFORT, KY 40601-5404 TELEPHONE (502) 573-0050 FACSIMILE (502) 573-0067



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable Anthony Stratton, Anderson County Judge/Executive
Honorable James E. Evans, Anderson County Sheriff
Members of the Anderson County Fiscal Court

The enclosed report prepared by Carpenter, Mountjoy & Bressler, PSC, Certified Public Accountants, presents the statement of revenues, expenditures, and excess fees of the County Sheriff of Anderson County, Kentucky, for the year ended December 31, 2003.

We engaged Carpenter, Mountjoy & Bressler, PSC to perform the audit of this statement. We worked closely with the firm during our report review process; Carpenter, Mountjoy & Bressler, PSC evaluated the Anderson County Sheriff's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

Enclosure



# REPORT OF THE AUDIT OF THE ANDERSON COUNTY SHERIFF

For The Year Ended December 31, 2003

#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE ANDERSON COUNTY SHERIFF

### For The Year Ended December 31, 2003

Carpenter, Mountjoy & Bressler, PSC has completed the Anderson County Sheriff's audit for the year ended December 31, 2003. Based upon the audit work performed, the financial statement presents fairly, in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting described in Note 1.

#### **Financial Condition:**

Excess fees decreased by \$21,451 from the prior year, resulting in excess fees of \$58,762 as of December 31, 2003. Revenues increased by \$2,152 from the prior year and expenditures increased by \$23,603.

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities or bonds.

<u>CONTENTS</u> PAGE

INDEPENDENT AUDITOR'S REPORT	1
STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS	3
NOTES TO FINANCIAL STATEMENT	6
REPORT ON COMPLIANCE AND ON INTERNAL CONTROL	
OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL	
STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	10



The Honorable Anthony Stratton, Anderson County Judge/Executive The Honorable James E. Evans, Anderson County Sheriff Members of the Anderson County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Sheriff of Anderson County, Kentucky, for the year ended December 31, 2003. This financial statement is the responsibility of the County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Sheriff's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Sheriff for the year ended December 31, 2003, in conformity with the regulatory basis of accounting.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated September 7, 2004, on our consideration of the County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

The Honorable Anthony Stratton, Anderson County Judge/Executive The Honorable James E. Evans, Anderson County Sheriff Members of the Anderson County Fiscal Court

This report is intended solely for the information and use of the County Sheriff and Fiscal Court of Anderson County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these interested parties.

Respectfully submitted,

Coupenty, Monatory & Busher, PSC

Carpenter, Mountjoy & Bressler, PSC

Audit fieldwork completed - September 7, 2004

## ANDERSON COUNTY JAMES E. EVANS, COUNTY SHERIFF STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

#### For The Year Ended December 31, 2003

#### Revenues

Federal Grants		\$ 2,985
State - Kentucky Law Enforcement Foundation Program Fund		21,800
State Fees For Services: Sheriff Security Service Finance and Administration Cabinet Out of State Prisoner Transport Cabinet For Human Resources	\$ 28,897 5,558 2,692 124	37,271
Circuit Court Clerk: Fines and Fees Collected		1,225
Fiscal Court		5,306
County Clerk - Delinquent Taxes		3,250
Commission On Taxes Collected		310,749
Fees Collected For Services: Serving Papers Auto Inspections Carrying Concealed Deadly Weapon Permits Accident and Police Reports	\$ 19,670 8,045 3,015 283	31,013
Other: Sheriff's Add-On Fees Courthouse Fees CCDW Photos Misc. Prisoner Transport Reimbursement Refund Returned Check Fee	\$ 29,513 8,570 195 195 163 36 20	38,692
Interest Earned		1,226
Borrowed Money: State Advancement		122,292
Total Revenues		\$ 575,809

#### ANDERSON COUNTY

#### JAMES E. EVANS, COUNTY SHERIFF

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2003 (Continued)

#### **Expenditures**

Operating Expenditures and Capital Outlay:			
Personnel Services-			
Deputies' Salaries	\$ 194,160		
Other Salaries	19,869		
KLEFPF Pay	18,595		
Part-Time Salaries	3,257		
Federal Grant Salaries	2,985		
Overtime	1,607		
Employee Benefits-			
KLEFPF Retirement	3,200		
Contracted Services-			
Vehicle Maintenance and Repairs	4,573		
Nextel	3,605		
Pitney Bowes	876		
Advertising	373		
Materials and Supplies-			
Office Materials and Supplies	4,538		
Uniforms	3,345		
Auto Expense-			
Gasoline	9,978		
Other Charges-			
Courthouse Fees	8,570		
Bond	3,631		
Prisoner Return	2,414		
Miscellaneous	2,211		
Carrying Concealed Deadly Weapon Permits	2,055		
In-Service Training	921		
Dues	647		
Postage	200		
Conventions and Travel	190		
Capital Outlay-			
Office Equipment	13,862		
Vehicles	25,340	\$ 33	31,002

#### ANDERSON COUNTY

#### JAMES E. EVANS, COUNTY SHERIFF

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2003

(Continued)

#### Expenditures (Continued)

Operating Expenditures and Capital Outlay: (Continued)	
Debt Service:	
State Advancement	\$ 122,292
Total Expenditures	\$ 453,294
Net Revenues	\$ 122,515
Less: Statutory Maximum	63,753
Excess Fees Due County for 2003	\$ 58,762
Payments to Fiscal Court	 58,762
Balance Due Fiscal Court at Completion of Audit	\$ 0

#### ANDERSON COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2003

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

Kentucky Revised Statute (KRS) 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Sheriff as determined by the audit. KRS 134.310 requires the County Sheriff to settle excess fees with the fiscal court at the time he files his final settlement with the fiscal court.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive) at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2003 services
- Reimbursements for 2003 activities
- Tax commissions due from December tax collections
- Payments due other governmental entities for payroll
- Payments due vendors for goods or services provided in 2003

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

ANDERSON COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2003 (Continued)

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems.

This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 6.34 percent for the first six months of the year and 7.34 percent for the last six months of the year. Hazardous covered employees are required to contribute 8.0 percent of their salary to the plan. The county's contribution rate for hazardous employees was 16.28 percent for the first six months of the year and 18.51 percent for the last six months of the year.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

#### Note 3. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, and (c) an official record of the depository institution. These requirements were met, and as of October 31, 2003, the Sheriff's deposits were fully collateralized at a 100% level with collateral of pledged securities held by the Sheriff's agent in the Sheriff's name.

#### Note 4. Drug Awareness Resistance Education

The office of the County Sheriff administered a Drug Awareness Resistance Education (D.A.R.E.) program during calendar year 2003. On January 1, 2003, the account balance totaled \$4,146. During the year, \$10,490 was received for the account and \$7,345 was expended. As of December 31, 2003, the account balance was \$7,291.

ANDERSON COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2003 (Continued)

#### Note 5. Grant Agreement

The Anderson County Sheriff's Office participated in a federal grant program entitled Operation Safe Street. The Anderson County Fiscal Court administers the grant as a subrecipient of the Commonwealth of Kentucky. The Sheriff's office submits cost reports monthly for reimbursement. The Sheriff's office pays 35% of actual costs and receives 65% in federal funds. During calendar year 2003, the Sheriff expended \$4,592 for the grant program, receiving \$2,985 in federal grant monies.

# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable Anthony Stratton, Anderson County Judge/Executive The Honorable James E. Evans, Anderson County Sheriff Members of the Anderson County Fiscal Court

> Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Anderson County Sheriff for the year ended December 31, 2003, and have issued our report thereon dated September 7, 2004. This was a special report on the County Sheriff's financial statement prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Anderson County Sheriff's financial statement for the year ended December 31, 2003, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Anderson County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Carpenter, Mountjoy & Bressler, PSC

Carpenter, Mountjoy & Bressler, PSC

Audit fieldwork completed -September 7, 2004